Courtney Bailey-Kanelos, Registrar of Voters 7000 65th St # A Sacramento CA 95823-2315

Robyn Truitt Drivon, County Counsel 700 H St # 2650 Sacramento CA 95814

DATE: November 28, 2018

RE: Demand to Not Certify Elections Due to Offenses Against the Elective Franchise

We are extremely disappointed that you did not respond to, much less heed, our notices of March 19, 2018 and August 3, 2018 regarding conforming school measure ballots to the mandatory requirements of the Elections Code and the Education Code.

## **Non-Conforming Ballot Statements**

By not conforming the ballot statements to the law, you have permitted the school and college districts (and other taxing agencies) to deceive the voters about the nature of the underlying measure. When the law is ignored, the measure itself, as you well know, is never referenced in the ballot statement. That is by design. Elections Code 13119(a), if applied as written, vanquishes that deception. In addition, the printed full text of the measure is separated from the sample ballot in the voter information guide by pages and pages of material and advertisements resulting in barely one in twenty voters recognizing that they are voting, not on a marketing question, but on a contractual obligation specified in the text of the measure.

The purpose of the legislature's mandatory requirements are to improve disclosure and end deception. Both of these are substantive and not merely procedural or directory in nature.

The legislature has determined that your printing and circulation of non-conforming ballot statements is an offense against the elective franchise and subject to criminal sanctions.

The following measures appear to or are likely to exceed the constitutional threshold for passage. Each ballot statement contains one or more points of non-conformance.

Measure E (transactions and use tax) (Uncertain)

Shall the measure to enact a 1/2 percent transaction and use tax (sales tax) for 10 years, providing approximately \$8.4 million annually for general governmental purposes such as capital improvement projects for transportation and traffic improvements, parks, trails, and bike paths; promote economic development, fire, paramedic, police emergency response and crime prevention programs; and expand parks, recreation, senior, library, education, arts, cultural and historical programs, requiring independent audits, with funds remaining in Folsom, be adopted?

Non-conforming offenses for this ballot statement include:

benefits language to create prejudice for the measure - ELC 13119(c)[4]

Measure H (Prop 46 bond) 59.25% (Uncertain)

To modernize, construct and acquire classrooms and school facilities, replace portables and older schools with new permanent facilities, improve student safety, modern technology and classroom environments, and qualify for matching State grants, shall Robla Elementary School District issue \$46,200,000 in bonds with legal interest rates, estimated annual repayments averaging \$2.6 million through maturity, a projected rate of 5.8 cents per \$100 of assessed valuation, annual audits, an independent Citizens´ Oversight Committee and no money for administrator salaries?

TO:

- objectively false or deceptive statement in synopsis ELC 13119(c)[1]
- not in the form "Shall the measure (stating the nature thereof) be adopted?" ELC 13119(a)
- omission of maximum rate of interest EDC 15122[3]

Measure J (Prop 46 bond) (Uncertain)

To improve parks and recreation for children, families and senior citizens; protect open space; improve safety and security; repair park bathrooms; and upgrade, construct, renovate, and expand parks/facilities; shall Fair Oaks Recreation and Park District issue \$26.9 million of bonds at legal rates, averaging \$1.4 million annually as long as bonds are outstanding at a rate of approximately 1.9 cents per \$100 assessed value, with annual audits, independent citizens' oversight, NO money for salaries and all money staying local?

Non-conforming offenses for this ballot statement include:

- benefits language to create prejudice for the measure ELC 13119(c)[4]
- no duration of the tax to be levied ELC 13119(b)[3]
- not in the form "Shall the measure (stating the nature thereof) be adopted?" ELC 13119(a)
- objectively false or deceptive statement in synopsis ELC 13119(c)[1]

Measure L (Prop 39 bond) 62.96% (Passing)

To enhance quality education in Natomas, increasing student safety/security, upgrading classrooms for 21st century learning and college/career readiness with technology/equipment, upgrading aging infrastructure/utilities and repairing/constructing facilities, shall Natomas Unified School District issue \$172,000,000 of bonds with an estimated \$11,000,000 in taxes raised annually on average for 32 years at maximum projected tax rates of 6¢ per \$100 of assessed valuation with citizen oversight, annual audits and no money for administrators' salaries/pensions?

Non-conforming offenses for this ballot statement include:

- objectively false or deceptive statement in synopsis ELC 13119(c)[1]
- uses argumentative language ELC 13119(c)[4]
- benefits language to create prejudice for the measure ELC 13119(c)[4]
- not in the form "Shall the measure (stating the nature thereof) be adopted?" ELC 13119(a)
- omission of maximum rate of interest EDC 15122[3]

Measure U (transactions and use tax) (Uncertain)

Shall the measure to protect and enhance essential public safety services, including 9-1-1 response, fire protection, community neighborhood policing, and other essential services, including homeless supportive services, affordable housing, libraries, park maintenance, high-wage job promotion, and youth programming, by enacting a one-cent sales tax generating \$95 million annually that is legally required to stay in the City's General Fund, until ended by voters, with independent annual financial audits and citizen oversight, be adopted?

Non-conforming offenses for this ballot statement include:

- benefits language to create prejudice for the measure ELC 13119(c)[4]
- objectively false or deceptive statement in synopsis ELC 13119(c)[1]

## Failure of Measures to Qualify Under the Requirements of Proposition 39

Beyond your willful failure to conform the ballot statements to the statutory requirements, you have failed to qualify the Proposition 39 measures themselves with respect to the constitutional requirements that the measures claim to avail themselves of, to wit:

1) prohibit the use of bond proceeds for any purpose, including salaries and operating costs, other than the construction, reconstruction, rehabilitation, and replacement of school facilities [Art. XIIIA, Section 1(b)(3)(A)], and

2) present to the voters, before they vote, a list of the specific school facility projects to be funded by the proceeds. [Art. XIIIA, Section 1(b)(3)(B)]

Each and every one of the measures contains language specifically intended to avoid the limitations as to the authorized uses of the bond proceeds.

Each and every one of the measures contains language specifically intended to expend bond proceeds on purposes other than construction of school facilities. Among the unauthorized purposes, the measures explicitly purport to authorize expenditures for administration and operating costs, notwithstanding the explicit prohibition of Proposition 39.

Each and every one of the measures contains language specifically intended to expand the project list to anything and everything under the sun, all to be determined at a later date.

Your failure to qualify Proposition 39 measures appearing on the ballot is, similarly, an offense against the elective franchise.

## **Impartial Analysis**

The allegedly impartial analysis of measures in which county counsel is required to present independent, impartial legal opinions, is merely a regurgitation, often using direct quotations, of language from the measure itself or from the tax rate statement.

A reading of the analysis provides the voting public with no insight that is not already in the other materials in the voter information guide. The highlight of the analysis appears to be that "Yes" means "Yes" and "No" means "No." Woe to those without a top-notch public education who might be confused.

Moreover, county counsel fails to address the requirements of the Elections Code and, for school bond measures, the Education Code with respect to the ballot statement. County counsel also fails to address the language that purports to override the qualification restrictions with respect to Proposition 39 measures.

The effect of a wholly uncritical opinion is that those voters who read the Impartial Analysis are misled by a putatively authoritative source.

## **Conclusion**

By allowing proponents to avoid mandatory disclosure requirements, no one can know, with any degree of certainty, what the will of the voters might have been had they been presented with an honest ballot containing all mandatory disclosures, containing no false or misleading statements, and containing no argumentative or prejudicial language.

As one state supreme court has held:

No one can say with any certainty what the vote of the electorate would have been if the voting public had been given the whole truth, as mandated by the statute, and had been told "the chief purpose of the measure."

Those who object to forced taxation through the fraudulent and unlawful ballot statements and measures have been injured due to your foregoing willful failures to follow the law. The only adequate remedy for this total contempt and disregard of the laws enacted to guarantee a fair and impartial election process is that you not certify the elections identified above.

Sincerely,

Richard Michael California School Bonds Clearinghouse

Alex Aliferis Former Executive Director of Contra Costa Taxpayers Association

Bruce Boyer Candidate for Sheriff, Ventura County

Bernadette Chenard-Hsing Activist

Fred H. Crane Taxpayer

Linda Davis Advocate for Honest School Bonds

John A. Davison Voting and Taxpayers Advocate

Alison Herson Taxpayer in Allan Hancock College Joint Community College District

Dan Hilker Taxpayer in Allan Hancock College Joint Community College District

Sandra Kallander Politics Reduction Activist and Voter

Michael R. Kupperberg Sonoma County Resident of 30 plus years

David E. Kenney, Esq.

Peter Loeb Former Mayor, Pacifica, CA

Savina Q. Low Taxpayer

Douglas Mills Taxpayer

Stephen C Petzold The Center for Truth in School Bond Measures ID 1408280

Miyo Prassas Hermosa Beach Community Advocate

Michael Robertson Concerned Taxpayer

Honor "Mimi" Robson Libertarian Party of California Chair

Sally Smith Taxpayer in San Diego Unified School District

Ludd A. Trozpek California resident and citizen

Dawn Urbanek

CUSDWatch